

What is your liability for involuntary commitment based on faulty information?

Christopher P. Marett, MD, MPH, and Douglas Mossman, MD

Dear Dr. Mossman,
Last week, I hospitalized a patient against her will, based in part on what her family members told me she had threatened to do. The patient threatened to sue me and said I should have known that her relatives were lying. What if my patient is right? Could I face liability if I involuntarily hospitalized her based on bad collateral information?

Submitted by "Dr. R"

In all U.S. states, laws permit psychiatrists to involuntarily hospitalize persons who pose a danger to themselves or others because of mental illness.¹ But taking this step can be tough. Deciding to hospitalize a patient against her will involves weighing her wants and freedom against your duty to look out for her long-term welfare and the community's safety.^{2,3} Often, psychiatrists make these decisions under pressure because the family wants something done immediately, other patients also need attention, the clinical picture is incomplete, or potential dispositions (eg, crisis care and inpatient beds) are limited.³ Given such constraints, you can't always make perfect decisions.

Dr. R's question has 2 parts:

- What liabilities can a clinician face if a patient is wrongfully committed?
- What liabilities could arise from relying on inaccurate information or making a false petition in order to hospitalize a patient?

We hope that as you and Dr. R read our answers, you'll have a clearer understanding of:

- the rationale for civil commitment

- how patients, doctors, and courts view civil commitment
- the role of collateral information in decision-making
- relevant legal concepts and case law.

Rationale for civil commitment

For centuries, society has used civil commitment as one of its legal methods for intervening when persons pose a danger to themselves or others because of their mental illness.⁴ Because incapacitation or death could result from a "false-negative" decision to release a dangerous patient, psychiatrists err on the side of caution and tolerate many "false-positive" hospitalizations of persons who wouldn't have hurt anyone.⁵

We can never know if a patient would have done harm had she not been hospitalized. Measures of suicidality and hostility tend to subside during involuntary hospital treatment.⁶ After hospitalization, many patients cite protection from harm as a reason they are thankful for their treatment.⁷⁻⁹ Some involuntary inpatients want to be hospitalized but hide this for conscious or unconscious reasons,^{10,11} and involuntary treatment sometimes is the only way to help persons whose illness-induced anosognosia¹² prevents them from understanding why they need treatment.¹³ Involuntary

Dr. Marett is Volunteer Assistant Professor, and Dr. Mossman is Professor of Clinical Psychiatry and Director, Division of Forensic Psychiatry, University of Cincinnati College of Medicine, Cincinnati, Ohio.

Disclosures

The authors report no financial relationships with any company whose products are mentioned in this article or with manufacturers of competing products.



Douglas Mossman, MD
Department Editor

DO YOU HAVE A QUESTION ABOUT POSSIBLE LIABILITY?

► Submit your malpractice-related questions to Dr. Mossman at dmossman@frontlinemedcom.com.

► Include your name, address, and practice location.

If your question is chosen for publication, your name can be withheld by request.

Clinical Point

Measures of suicidality and hostility tend to subside during involuntary hospital treatment



Discuss this article at
www.facebook.com/CurrentPsychiatry

Table 1

Examples of statutory immunity in civil commitment decisions

Statute	Immunity provision
Alaska Statutes §47.30.815(A,B)	"A person acting in good faith upon either actual knowledge or reliable information ... is not subject to civil or criminal liability.... [P]ersons may not be held civilly or criminally liable ... if [they] have performed their duties in good faith and without gross negligence"
California Welfare & Institutions Code §5278	"Individuals authorized under this part to detain a person for 72-hour treatment and evaluation ... shall not be held either criminally or civilly liable for exercising this authority in accordance with the law"
Nevada Revised Statute §433A.740	"Any public officer or employee who ... detains ... shall not be rendered civilly or criminally liable thereby unless it is shown that such officer or employee acted maliciously or in bad faith or that his or her negligence resulted in bodily harm"
Ohio Revised Code §5122.34(A)	"Persons ... acting in good faith, either upon actual knowledge or information thought by them to be reliable ... do not come within any criminal provisions, and are free from any liability to the person hospitalized"
Wisconsin Statute §51.15(11)	"Any individual who acts in accordance with this section ... is not liable for any actions taken in good faith.... Whoever asserts that the individual ... has not acted in good faith has the burden of proving that assertion by evidence that is clear, satisfactory and convincing"

inpatient care leads to modest symptom reduction^{14,15} and produces treatment outcomes no worse than those of non-coerced patients.¹⁰

Patients' views

Patients often view commitment as unjustified.¹⁶ They and their advocates object to what some view as the ultimate infringement on civil liberty.^{7,17} By its nature, involuntary commitment eliminates patients' involvement in a major treatment decision,⁸ disempowers them,¹⁸ and influences their relationship with the treatment team.¹⁵

Some involuntary patients feel disrespected by staff members⁸ or experience inadvertent psychological harm, including "loss of self-esteem, identity, self-control, and self-efficacy, as well as diminished hope in the possibility of recovery."¹⁵ Involuntary hospitalization also can have serious practical consequences. Commitment can lead to social stigma, loss of gun rights, increased risks of losing child custody, housing problems, and possible disqualification from some professions.¹⁹

Having seen many involuntary patients undergo a change of heart after treatment, psychiatrist Alan Stone proposed the "Thank You Theory" of civil commitment: involuntary hospitalization can be justified by showing that the patient is grateful after recovering.²⁰ Studies show, however, that gratitude is far from universal.¹

How coercion is experienced often depends on how it is communicated. The less coercion patients perceive, the better they feel about the treatment they received.²¹ Satisfaction is important because it leads to less compulsory readmission,²² and dissatisfaction makes malpractice lawsuits more likely.²³

Commitment decision-making

States' laws, judges' attitudes, and court decisions establish each jurisdiction's legal methods for instituting emergency holds and willingness to tolerate "false-positive" involuntary hospitalization,^{4,24} all of which create variation between and within states in how civil commitment laws are applied. As a result, clinicians' decisions are influenced "by a range of social, political, and

economic factors,”²⁵ including patients’ sex, race, age, homelessness, employment status, living situation, diagnoses, previous involuntary treatment, and dissatisfaction with mental health treatment.^{22,26-32} Furthermore, the potential for coercion often blurs the line between an offer of voluntary admission and an involuntary hospitalization.¹⁸

Collateral information

Psychiatrists owe each patient a sound clinical assessment before deciding to initiate involuntarily hospitalization. During a psychiatric crisis, a patient might not be forthcoming or could have impaired memory or judgment. Information from friends or family can help fill in gaps in a patient’s self-report.³³ As Dr. R’s question illustrates, adequate assessment often includes seeking information from persons familiar with the patient.¹ A report on the Virginia

Tech shootings by the Virginia Office of the Inspector General describes how collateral sources can provide otherwise missing evidence of dangerousness,³⁴ and it often leads clinicians toward favoring admission.³⁵

Yet clinicians should regard third-party reports with caution.³⁶ As one attorney warns, “Psychiatrists should be cautious of the underlying motives of well-meaning family members and relatives.”³⁷ If you make a decision to hospitalize a patient involuntarily based on collateral information that turns out to be flawed, are you at fault and potentially liable for harm to the patient?

False petitions and liability

If you’re in a situation similar to the one Dr. R describes, you can take solace in knowing that courts generally provide immunity to a psychiatrist who makes a reasonable, well-intentioned decision to

Clinical Point

A patient might not be forthcoming or have impaired memory or judgment; information from friends or family can help fill in the gaps

  **Now online and in print**

CLINICAL EXPERTS IN BIPOLAR DEPRESSION

Diagnosis and Management: From Clinical Data to Clinical Practice

Follow a hypothetical patient case as expert psychiatric nurse practitioners discuss the bipolar disorder data in the context of real-world practice in this latest supplement. Topics include:

- Key factors for the diagnosis of bipolar disorder
- Use of screening tools
- Challenges in treatment and monitoring

Expert commentary and perspectives from practicing clinicians are also presented, and clinical trial data on an approved treatment option for bipolar depression are reviewed.

Sponsored by
 **SUNOVION**

This promotional, non-CME program is intended only for health care professionals involved in the treatment of adult patients with bipolar disorder.

©2016 Sunovion Pharmaceuticals Inc. All rights reserved. 12/16 LAT1092-16

Clinical Point

Courts generally provide immunity to a psychiatrist who makes a reasonable, well-intentioned decision to commit someone

Table 2

Statutory consequences for a bad faith commitment petition

Statute	Statutory consequence
Alaska Statute §47.30.815(C)	“A person who willfully initiates an involuntary commitment procedure ... without having good cause to believe that the other person is suffering from a mental illness and as a result is gravely disabled or likely to cause serious harm to self or others, is guilty of a felony”
California Welfare & Institutions Code §5150(E)	“If the probable cause is based on the statement of a person other than the peace officer, professional person in charge of the facility ..., member of the attending staff, or professional person designated by the county, the person shall be liable in a civil action for intentionally giving a statement that he or she knows to be false”
405 Illinois Compiled Statute §5/3-601(C)	“Knowingly making a material false statement in the petition is a Class A misdemeanor”
Nevada Revised Statute §433A.750	“A person who: (a) Without probable cause for believing a person to be mentally ill causes or conspires with or assists another to cause the involuntary court-ordered admission of the person ... or (b) Causes or conspires with or assists another to cause the denial to any person of any right accorded to the person ... is guilty of a category D felony”
Wisconsin Statute §51.15(12)	“Whoever signs a statement ... knowing the information contained therein to be false is guilty of a Class H felony”

commit someone. The degree of immunity offered varies by jurisdiction. *Table 1* (page 22) provides examples of immunity language from several states’ statutes.

Many states’ statutes also lay out the potential consequences if a psychiatrist takes action to involuntarily hospitalize someone in bad faith or with malicious intent. In some jurisdictions, such actions can lead to criminal sanctions against the doctor or against the party who made a false petition (eg, a devious family member) (*Table 2*). Commenting on Texas’s statute, attorney Jeffrey Anderson explains, “The touchstone for causes of action based upon a wrongful civil commitment require that the psychiatrist[s] conduct be found to be unreasonable and negligent. [Immunity...] still requires that a psychiatrist[s] diagnosis of a patient[s] threat to harm himself or others be a reasonable and prudent one.”³⁷

The immunity extended through such statutes usually is limited to claims arising directly from the detention. For example, in the California case of *Jacobs v Grossmont Hospital*, a patient under a 72-hour hold fell

and fractured her leg, and she sought damages. The trial court dismissed the suit under the immunity statute applicable to commitment decisions, but the appellate court held that “the immunity did not extend to other negligent acts.... The trial court erred in assuming that ... the hospital was exempt from all liability for any negligence that occurred during the lawful hold.”³⁸

Bingham v Cedars-Sinai Health Systems illustrates how physicians can lose immunity.³⁹ A nurse contacted her supervisor to report a colleague who had stolen narcotics from work and compromised patient care. In response, the supervisor, hospital, and several physicians agreed to have her involuntarily committed. Later, it was confirmed that the colleague had taken the narcotics. She later sued the hospital system, claiming—in addition to malpractice—retaliation, invasion of privacy, assault and battery, false imprisonment, defamation, intentional infliction of emotional distress, disability-based harassment, and violation of her civil rights. Citing California’s immunity statute, the trial court granted

Table 3

Steps to reduce liability risk when admitting a patient involuntarily

Understand your state's civil commitment criteria and apply them properly
Understand your state's immunity statute and its limitations
Carry malpractice insurance
Obtain valid collateral information as treatment progresses
Do not rely exclusively on collateral information; be sure the clinical picture matches
Document how you arrived at commitment decision; a structured template might help
Try to bolster the doctor–patient relationship and improve communication
Avoid paternalistic attitudes
Inform patients about the commitment process and try to involve them in it
Engage with caregivers prior to discharge
Source: References 1,8,15,21,33,35-37,42,45-47

summary judgment to the clinicians and hospital system. On appeal, however, the appellate court reversed the judgment, holding that the defendants had not shown that “the decision to detain Bingham was based on probable cause, a prerequisite to the exemption from liability,” and that Bingham had some legitimate grounds for her lawsuit.

A key point for Dr. R to consider is that, although some states provide immunity if the psychiatrist's admitting decision was based on an evaluation “performed in good faith,”⁴⁰ other states' immunity provisions apply only if the psychiatrist had probable cause to make a decision to detain.⁴¹

Ways to reduce liability risk

Although an involuntary hospitalization could have an uncertain basis, psychiatrists can reduce the risk of legal liability for their decisions. Good documentation is important. Admitting psychiatrists usually make sound decisions, but the corresponding documentation frequently lacks clinical justification.⁴²⁻⁴⁴ As the rate of appropriate documentation of admission decision-making improves, the rate of commitment falls,⁴⁴ and patients' legal rights enjoy greater protection.⁴³ Poor communication can decrease the quality of care and increase the risk of

a malpractice lawsuit.⁴⁵ This is just one of many reasons why you should explain your reasons for involuntary hospitalization and inform patients of the procedures for judicial review.^{8,9} **Table 3** summarizes other steps to reduce liability risk when committing patients to the hospital.^{1,8,15,21,33,35-37,42,45-47}

References

1. Pinals DA, Mossman D. Evaluation for civil commitment: best practices for forensic mental health assessments. New York, NY: Oxford University Press; 2011.
2. Testa M, West SG. Civil commitment in the United States. *Psychiatry (Edgemont)*. 2010;7(10):30-40.
3. Hedman LC, Pettila J, Fisher WH, et al. State laws on emergency holds for mental health stabilization. *Psychiatr Serv*. 2016;67(5):529-535.
4. Groendyk Z. “It takes a lot to get into Bellevue”: a pro-rights critique of New York's involuntary commitment law. *Fordham Urban Law J*. 2013;40(1):548-585.
5. Brooks RA. U.S. psychiatrists' beliefs and wants about involuntary civil commitment grounds. *Int J Law Psychiatry*. 2006;29(1):13-21.
6. Giacco D, Priebe S. Suicidality and hostility following involuntary hospital treatment. *PLoS One*. 2016;11(5):e0154458. doi: 10.1371/journal.pone.0154458.
7. Wyder M, Bland R, Herriot A, et al. The experiences of the legal processes of involuntary treatment orders: tension between the legal and medical frameworks. *Int J Law Psychiatry*. 2015;38:44-50.
8. Valenti E, Giacco D, Katsakou C, et al. Which values are important for patients during involuntary treatment? A qualitative study with psychiatric inpatients. *J Med Ethics*. 2014;40(12):832-836.
9. Katsakou C, Rose D, Amos T, et al. Psychiatric patients' views on why their involuntary hospitalisation was right or wrong: a qualitative study. *Soc Psychiatry Psychiatr Epidemiol*. 2012;42(7):1169-1179.
10. Kalliala-Heino R, Laippala P, Salokangas RK. Impact of coercion on treatment outcome. *Int J Law Psychiatry*. 1997;20(3):311-322.
11. Hoge SK, Lidz CW, Eisenberg M, et al. Perceptions of coercion in the admission of voluntary and involuntary psychiatric patients. *Int J Law Psychiatry*. 1997;20(2):167-181.
12. Lehrer DS, Lorenz J. Anosognosia in schizophrenia: hidden in plain sight. *Innov Clin Neurosci*. 2014;11(5-6):10-17.

Clinical Point

Many states' statutes lay out the potential consequences if a patient is involuntarily hospitalized in bad faith

continued from page 25

13. Gordon S. The danger zone: how the dangerousness standard in civil commitment proceedings harms people with serious mental illness. *Case Western Reserve Law Review*. 2016;66(3):657-700.
14. Kallert TW, Katsakou C, Adamowski T, et al. Coerced hospital admission and symptom change—a prospective observational multi-centre study. *PLoS One*. 2011;6(11):e28191. doi: 10.1371/journal.pone.0028191.
15. Danzer G, Wilkus-Stone A. The give and take of freedom: the role of involuntary hospitalization and treatment in recovery from mental illness. *Bull Menninger Clin*. 2015;79(3):255-280.
16. Roe D, Weishut DJ, Jaglom M, et al. Patients' and staff members' attitudes about the rights of hospitalized psychiatric patients. *Psychiatr Serv*. 2002;53(1):87-91.
17. Amidov T. Involuntary commitment is unnecessary and discriminatory. In: Berlatsky N, ed. *Mental illness*. Farmington Hills, MI: Greenhaven Press; 2016;140-145.
18. Monahan J, Hoge SK, Lidz C, et al. Coercion and commitment: understanding involuntary mental hospital admission. *Int J Law Psychiatry*. 1995;18(3):249-263.
19. Guest Pryal KR. Heller's scapegoats. *North Carolina Law Review*. 2015;93(5):1439-1473.
20. Stone AA. *Mental health and law: a system in transition*. Washington, DC: U.S. Government Printing Office; 1975: 75-176.
21. Katsakou C, Bowers L, Amos T, et al. Coercion and treatment satisfaction among involuntary patients. *Psychiatr Serv*. 2010;61(3):286-292.
22. Setkowski K, van der Post LF, Peen J, et al. Changing patient perspectives after compulsory admission and the risk of re-admission during 5 years of follow-up: the Amsterdam study of acute psychiatry IX. *Int J Soc Psychiatry*. 2016; 62(6):578-588.
23. Stelfox HT, Gandhi TK, Orav EJ, et al. The relation of patient satisfaction with complaints against physicians and malpractice lawsuits. *Am J Med*. 2005;118(10):1126-1133.
24. Goldman A. Continued overreliance on involuntary commitment: the need for a less restrictive alternative. *J Leg Med*. 2015;36(2):233-251.
25. Fisher WH, Grisso T. Commentary: civil commitment statutes—40 years of circumvention. *J Am Acad Psychiatry Law*. 2010;38(3):365-368.
26. Curley A, Agada E, Emechebe A, et al. Exploring and explaining involuntary care: the relationship between psychiatric admission status, gender and other demographic and clinical variables. *Int J Law Psychiatry*. 2016;47:53-59.
27. Muroff JR, Jackson JS, Mowbray CT, et al. The influence of gender, patient volume and time on clinical diagnostic decision making in psychiatric emergency services. *Gen Hosp Psychiatry*. 2007;29(6):481-488.
28. Muroff J, Edelson GA, Joe S, et al. The role of race in diagnostic and disposition decision making in a pediatric psychiatric emergency service. *Gen Hosp Psychiatry*. 2008; 30(3):269-276.
29. Unick GJ, Kessell E, Woodard EK, et al. Factors affecting psychiatric inpatient hospitalization from a psychiatric emergency service. *Gen Hosp Psychiatry*. 2011;33(6): 618-625.
30. Ng XT, Kelly BD. Voluntary and involuntary care: three-year study of demographic and diagnostic admission statistics at an inner-city adult psychiatry unit. *Int J Law Psychiatry*. 2012;35(4):317-326.
31. Lo TT, Woo BK. The impact of unemployment on utilization of psychiatric emergency services. *Gen Hosp Psychiatry*. 2011;33(3):e7-e8. doi: 10.1016/j.genhosppsych. 2010.10.010.
32. van der Post LFM, Peen J, Dekker JJ. A prediction model for the incidence of civil detention for crisis patients with psychiatric illnesses; the Amsterdam study of acute psychiatry VII. *Soc Psychiatry Psychiatr Epidemiol*. 2014; 49(2):283-290.
33. Heilbrun K, NeMoyer A, King C, et al. Using third-party information in forensic mental health assessment: a critical review. *Court Review*. 2015;51(1):16-35.
34. Mass shootings at Virginia Tech, April 16, 2007 report of the Virginia Tech Review Panel presented to Timothy M. Kaine, Governor, Commonwealth of Virginia. <http://cdm16064.contentdm.oclc.org/cdm/ref/collection/p266901coll4/id/904>. Accessed February 2, 2017.
35. Segal SP, Laurie TA, Segal MJ. Factors in the use of coercive retention in civil commitment evaluations in psychiatric emergency services. *Psychiatr Serv*. 2001;52(4):514-520.
36. Lincoln A, Allen MH. The influence of collateral information on access to inpatient psychiatric services. *International Journal of Psychosocial Rehabilitation*. 2002;6:99-108.
37. Anderson JC. How I decided to sue you: misadventures in psychiatry. Reprinted in part from: Moody CE, Smith MT, Maedgen BJ. Litigation of psychiatric malpractice claims. Presented at: Medical Malpractice Conference; April 15, 1993; San Antonio, TX. http://www.texaslawfirm.com/Articles/How_I_Decided_to_Sue_You_Misadventures_in_Psychiatry.pdf. Accessed December 27, 2016.
38. *Jacobs v Grossmont Hospital*, 108 Cal App 4th 69, 133 Cal Rptr 2d9 (2003).
39. *Bingham v Cedars Sinai Health Systems*, WL 2137442, Cal App 2 Dist (2004).
40. Ohio Revised Code §5122.34.
41. California Welfare & Institutions Code §5150(E).
42. Hashmi A, Shad M, Rhoades HM, et al. Involuntary detention: do psychiatrists clinically justify continuing involuntary hospitalization? *Psychiatr Q*. 2014;85(3): 285-293.
43. Brayley J, Alston A, Rogers K. Legal criteria for involuntary mental health admission: clinician performance in recording grounds for decision. *Med J Aust*. 2015;203(8):334.
44. Perrigo TL, Williams KA. Implementation of an evidence based guideline for assessment and documentation of the civil commitment process. *Community Ment Health J*. 2016;52(8):1033-1036.
45. Mor S, Rabinovich-Einy O. Relational malpractice. *Seton Hall Law Rev*. 2012;42(2):601-642.
46. *Tate v Kaiser Foundation Hospitals*, WL 176625, U.S. Dist. LEXIS 5891 (CD Cal 2014).
47. Ranieri V, Madigan K, Roche E, et al. Caregivers' perceptions of coercion in psychiatric hospital admission. *Psychiatry Res*. 2015;22(3):380-385.

Clinical Point

Poor documentation and communication can decrease the quality of care and increase the risk of a malpractice lawsuit

Bottom Line

Admitting a patient in bad faith can lead to both civil and criminal sanctions. A thorough, well-documented clinical evaluation supplemented with collateral information should have statutory immunity from legal action so long as your reasons for involuntary hospitalization adhere to state law on civil commitment. Improving your patient's subjective experience and satisfaction with hospitalization should improve treatment outcomes and may lower your risk of facing adverse legal action.