

The US Food and Drug Administration has strengthened the data requirements for transvaginal mesh for repair of pelvic organ prolapse. Manufacturers have 30 months to submit safety and effectiveness data—data that will be captured through studies made possible by the American Urogynecologic Society–initiated Pelvic Floor Disorders Registry. The FDA advises that patients be made aware of alternatives to vaginal mesh repair, including abdominally placed sacrocolpopexy mesh.

Transvaginal mesh for prolapse: Where are we in 2016?

📌 The ObGyn specialty is moving into a data-driven future for pelvic organ prolapse surgery

Q&A with Cheryl B. Iglesia, MD

Approximately 300,000 surgeries for pelvic organ prolapse (POP) are performed annually in the United States. In 2006, the peak of synthetic mesh use for prolapse surgery, one-third of all prolapse operations involved some mesh use.^{1,2} The use of vaginal mesh has declined since the US Food and Drug Administration (FDA) issued warnings in 2008 and 2011.

Historically, the use of mesh for gynecologic surgery began in the 1970s, with abdominal POP repair.³ Transvaginal mesh use for POP surgeries became FDA-cleared in 2004. The first cleared mesh device was classified as class II (moderate risk).³ Subsequent mesh devices were given 510(k) clearance, which bypasses clinical trials and requires manufacturers only to show that their product is substantially equivalent to one already on the market.⁴ More than 40 companies began the manufacturing of mesh devices in the 10 years following the initial cleared device.³

Of course, much controversy has surrounded mesh use in recent years, with common adverse events reported, including

severe pelvic pain, pain during intercourse, infection, bleeding, organ perforation, and problems from mesh eroding into surrounding tissues.³ The FDA very recently (in January 2016) reclassified this device from moderate risk to high risk (class III), after indicating in May 2014 that such action was necessary. (See “Timeline of FDA’s actions regarding surgical mesh for pelvic organ prolapse” on page 46.) This reclassification requires a premarket approval application to be filed for each device, with safety and efficacy demonstrated. There are approximately 5 companies currently manufacturing mesh for transvaginal POP repair.³

OBG MANAGEMENT recently sat down with Cheryl Iglesia, MD, director of the Section of Female Pelvic Medicine and Reconstructive Surgery at MedStar Washington Hospital Center and professor in the Departments of Obstetrics/Gynecology and Urology at Georgetown University School of Medicine in Washington, DC. Dr. Iglesia serves, from 2011 through 2017, as a member on the FDA Obstetrics and Gynecology Devices Panel, and she addressed lessons learned over the past decade on synthetic and biologic mesh at the Pelvic Anatomy and Gynecologic Surgery (PAGS) symposium in Las Vegas, Nevada, this past December.

In this Q&A article, she addresses the current state of transvaginal mesh use and how it relates to the innovation adaptation curve (otherwise known as the Hype Cycle), how new mesh types differ from older ones, and how the specialty can move into a future



Dr. Iglesia is Director, Section of Female Pelvic Medicine and Reconstructive Surgery, MedStar Washington Hospital Center, and Professor, Departments of Obstetrics/Gynecology and Urology, Georgetown University School of Medicine, Washington, DC. She also serves on the OBG MANAGEMENT Board of Editors.

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IN THIS ARTICLE

Transvaginal mesh and the “Hype Cycle”

page 44

Newer vs older mesh types

page 45

Solutions offered by the Pelvic Floor Disorders Registry

page 46

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of POP surgery in which innovation and data will rule.

OBG MANAGEMENT: Where is transvaginal mesh use on the so-called “Hype Cycle,” or innovation adaptation curve?

Cheryl B. Iglesia, MD: The Hype Cycle was developed and branded by the Gartner company, an information technology advisory and research firm. This cycle refers to the graphical depictions of how a technology or application will evolve over time. After all, new technologies may make bold promises, and the hype may not translate to commercial viability. Each cycle drills down into the key phases of a technology’s life cycle: the trigger, peak of inflated expectations, trough of disillusionment, slope of enlightenment, and plateau of productivity.⁵

If we use the Hype Cycle to drill down the phases of transvaginal mesh’s life cycle, we begin in 2004 with the FDA clearance of the first vaginal mesh system (FIGURE).⁶ The height of its use (the “peak of inflated expectation”) was around 2006, when essentially

one-third of all annual surgeries performed for prolapse repair used some type of mesh placed either abdominally or transvaginally.²

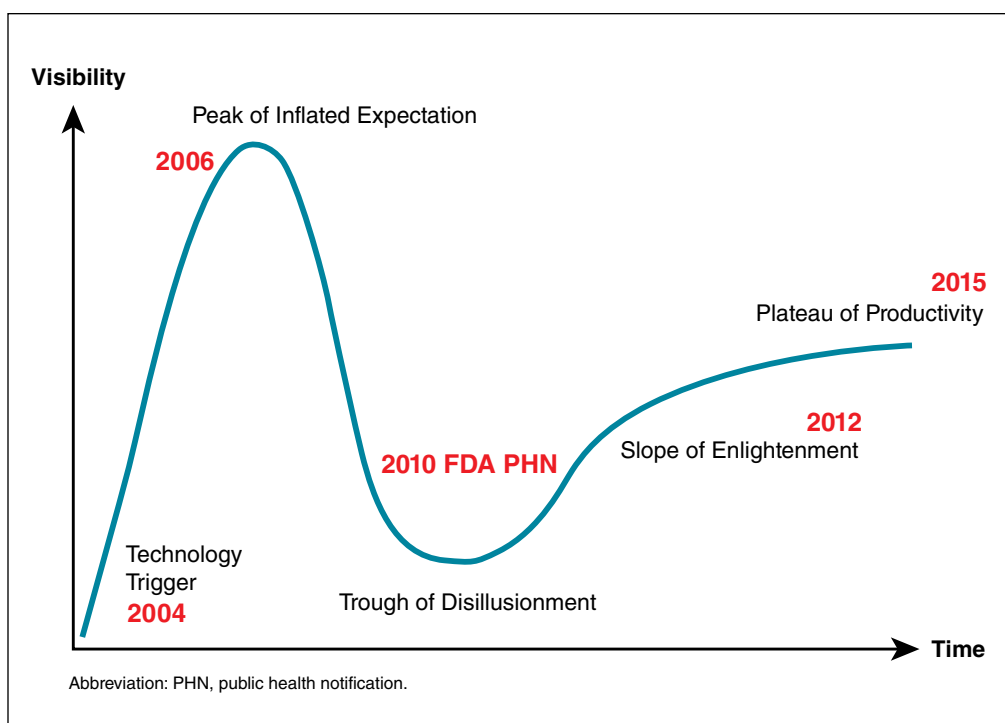
Subsequently, adverse events began being reported to the Manufacturer and User Facility Device Experience (MAUDE) database. In 2008, the FDA published its first notification of serious complications associated with transvaginal placement of surgical mesh, with more than 1,000 reports from 9 surgical mesh manufacturers.⁷ A second alert followed in 2011.⁸ By this time, we had reached our “trough of disillusionment.”

In 2016, we have reached the “plateau of productivity” on the innovation adaptation curve. During this phase on the Hype Cycle the criteria for assessing the technology’s viability are clearly defined. I say we are in this phase because now we have a way of completing more postmarket surveillance on mesh devices. We now can see what applying the technology is like in the real world, generalized across many different surgeons’ hands, and we have a way of performing comparative studies with native tissue.



In 2016, the specialty is in the “plateau of productivity” with regard to transvaginal mesh use and is now examining the technology’s use applied in the real world setting

The Hype Cycle and transvaginal mesh⁶



OBG MANAGEMENT: How do the new types of mesh differ from those that have been removed from the market?

Dr. Iglesia: In January 2012, there were about 40 types of surgical mesh available from more than 30 manufacturers of transvaginal mesh. At that time, the FDA imposed 522 orders on these companies, requiring them to provide up to 3 years of postmarket data on the safety and effectiveness of their devices.⁹ Some companies ceased production, including Johnson and Johnson and CR Bard. Today, there are about a half-dozen mesh types on the market, and these are undergoing evaluation.

First-generation meshes were the size of a sheet of paper; now, meshes can fit on the palm of your hand. They also do not have the legs or the arms that are placed using trocars through the transobturator or ischioanal fossae, which can approach nearby nerves, arteries, or other vital structures. They are significantly lighter weight, and some have color to make the native tissue and mesh interface more apparent.

Mesh contraction,¹⁰ inflammation of the mesh involving surrounding soft tissue,¹¹ and stress shearing at the mesh/soft tissue interface¹² have been implicated as potential causes of pain with synthetic mesh. The most commonly available synthetic mesh today is type 1 polypropylene (macroporous monofilament), with a large pore size (usually greater than 75 microns).

Non-cross linked biologic grafts also are available currently, with several cross-linked grafts removed from the market by 2013 because their design was associated with graft stiffness and shrinkage, which had the potential to distort the pelvic anatomy.

Non-cross linked biologic grafts may be associated with fewer mesh-related complications compared with synthetic mesh, but there are limited data on their use in POP repair and there are many unanswered questions. The current concerns with biologics are their tensile properties, foreign body reactions, and documented autolysis. Modifications to them may affect their soft tissue reactivity, but outcomes depend on the technique used for implantation.

TABLE 1 FDA recommendations for clinicians treating pelvic organ prolapse¹⁴

Training

- Obtain specialized training for each mesh placement technique, and be aware of the risks of surgical mesh

Patient selection

- Recognize that pelvic organ prolapse (POP) can be treated successfully without mesh
- Choose mesh during surgery only after weighing risks and benefits of mesh use versus all surgical and nonsurgical alternatives
- Consider these before mesh placement:
 - POP often can be treated successfully without mesh
 - surgical mesh is permanent, and may make future repair challenging
 - surgery with mesh may put the patient at risk for additional surgery for new complications
 - mesh removal may involve multiple surgeries and significantly impair quality of life
 - complete removal may not be possible and may not result in complete resolution of complications, including pain
 - mesh placed abdominally for POP repair may result in lower rates of mesh complications compared with transvaginal POP surgery with mesh

Inform patients:

- that mesh is permanent, and some associated complications may require additional surgery that may or may not correct the complication
- that there is potential for serious complications and effect on quality of life, including pain during sexual intercourse, scarring, and narrowing of the vaginal wall in POP repair
- of the benefits and risks of nonsurgical options, nonmesh surgery, surgical mesh placed abdominally and the likely success of these alternatives compared with transvaginal surgery with mesh
- if mesh will be used in the POP surgery and provide them with information about the specific product used
- of the postoperative risks and complications of mesh surgery as well as limited long-term outcomes data
- of the patient labeling from the surgical mesh manufacturer if available

Follow-up

- Be vigilant for potential adverse events from the mesh, especially erosion and infection
- Watch for complications associated with the tools used in transvaginal placement, especially bowel, bladder, and blood vessel perforations

OBG MANAGEMENT: When do you consider vaginal mesh use for prolapse?

Dr. Iglesia: A recent Cochrane review shows that some data favor mesh for decreased recurrence, but there are trade-offs.¹³ I consider mesh use in the setting of recurrent prolapse, especially anterior, for advanced-stage

TABLE 2 Primary objectives of the Pelvic Floor Disorders Registry

- Allows clinicians to track:
 - surgical volume
 - patient characteristics
 - objective and subjective outcomes
 - patient-reported outcomes
 - adverse events and rare patient events
 - quality measures (CMS, PQRS, and possible future maintenance of certification requirements)
- Allows clinicians to compare national benchmarking data

Abbreviations: CMS, Centers for Medicare and Medicaid Services; PQRS, Physician Quality Reporting System.

prolapse, and under certain situations, including when there is a known collagen deficiency and there are contraindications to abdominal surgery. However, pelvic pain always is a concern, and surgeons should be extremely careful when choosing to use mesh in patients with known chronic pelvic pain.

The FDA recommends that clinicians treating patients with POP recognize that POP can be treated successfully without mesh and that this native tissue repair will avoid completely the risk of mesh-related complications (TABLE 1, page 45).¹⁴ Patients should be made aware of alternatives to vaginal mesh when deciding on surgical repair, including nonsurgical options, native tissue repair, and abdominally (laparoscopic, robotic, or open) placed sacrocolpopexy mesh.

OBG MANAGEMENT: How does the Pelvic Floor Disorders Registry solve issues that existed prior to the mesh controversy?

Dr. Iglesias: The Pelvic Floor Disorders Registry (PFDR), which can be accessed online (<http://www.pfdr.org>), is a private and public collaboration including many medical societies: the American Urogynecologic Society (AUGS), the American College of Obstetricians and Gynecologists, the American Urologic Association, the National Institutes of Health, the FDA, and industry. Its objectives are 3-fold¹⁵:

Timeline of FDA's actions regarding surgical mesh for pelvic organ prolapse

- **2008, 2011** – Safety communications issued, warning surgeons and patients about increased adverse event reports for mesh use during urogynecologic procedures
- **September 2011** – Advisory panel convened to recommend actions for use of mesh during transvaginal POP repair
- **January 2012** – Manufacturers ordered to conduct postmarket surveillance studies to address safety and effectiveness concerns for mesh use in transvaginal POP repair
- **May 2014** – Proposals issued to reclassify the devices from class II to class III and to require manufacturers to submit a PMA application
- **January 2016** – Final 2 orders issued to manufacturers to strengthen data requirements for mesh use in transvaginal POP repair.
 - First order: reclassifies mesh from class II (moderate-risk device) to class III (high-risk device).
 - Second order: requires manufacturers to submit a premarket approval application to support the safety and effectiveness of surgical mesh for the transvaginal repair of POP. They have 30 months to do so.

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1. to collect, store, and analyze clinical data related to POP treatment
2. to establish common data elements and quality metrics
3. to provide a framework for external stakeholders to conduct POP research (TABLE 2).

All involved PFDR partners, which also includes patient advocates, reached consensus on the outcomes that matter scientifically in terms of objective cure rates and complications as well as on subjective outcomes that matter most to patients.



The Pelvic Floor Disorders Registry allows collection of objective and patient-centered outcomes

Quite frankly, subjective patient-reported outcomes probably trump any other outcome because, in general, patients are risk averse—which is to say that they are much more easily accepting of recurrence or failure than of a serious adverse event from a mesh-related complication. With the PFDR, we are able to capture not only that objective data but also the critically important patient-centered outcomes.¹⁶

With the PFDR, a patient who goes to surgeon B following a complication with surgeon A can still be followed. I look forward to the tracking capability within the registry and the many prospective comparative trials that can be conducted.

Unfortunately, differences between older and newer transvaginal mesh delivery systems will not be evaluated as part of the required 522 studies within the PFDR; however, I really look forward to seeing the data roll out on the second generation vaginal mesh kits compared to native tissue repairs.

The PFDR has 2 options for volunteer registry participation, the PFDR-Quality Improvement and PFDR-Research. I encourage specialists who are board-certified in Female Pelvic Medicine and Reconstructive Surgery to be involved in the quality improvement research. For this, physicians basically can track their own success and complication rates,

including nonsurgical outcomes. This information could be helpful to achieving our ongoing goal of getting better at what we do surgically. If you are doing well, it will be very validating. Your patients will be happy, you will have good outcomes, and that probably will not be bad for marketing your practice.

There may be some opportunities to reach the health-related quality indicators that we need to meet right now as part of government-mandated initiatives. For many reasons, it is important for surgeons who are performing a high volume of POP surgeries per year to get involved in the PFDR. In fact, even if you are not performing surgery, you still can get involved with the nonsurgical pessary side. This also is important information for us to move forward with as a specialty as we seek to understand the natural history of POP.

The PFDR will serve many different purposes—one of the best of which is that we are going to be able to safely promote mesh technology for the most appropriate cases and not stifle innovation. The comparison groups, already built in to the registry, will allow for native tissue arms to be compared head to head with the currently available meshes. In addition, we will be able to see signals sooner if certain products or patient profiles, and even individual surgeon outcomes, are concerning. 📍



Physicians can opt into either the quality improvement or research options of the registry, both of which are helpful for tracking outcomes and performance



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CONTINUED ON PAGE 49

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